

## Adapting infrastructure to climate change

**James Hughes** 











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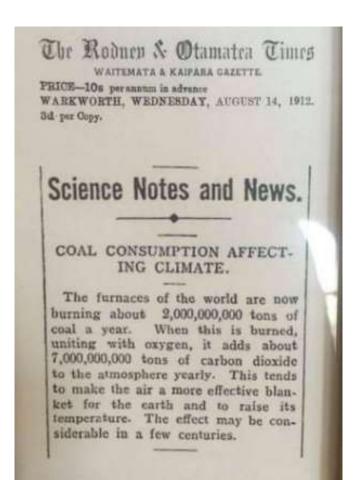
### **Agenda**

- Background
- Emerging policy and a focus on climate risk in NZ
- Approaches to assessing and managing climate risk
- Sector examples

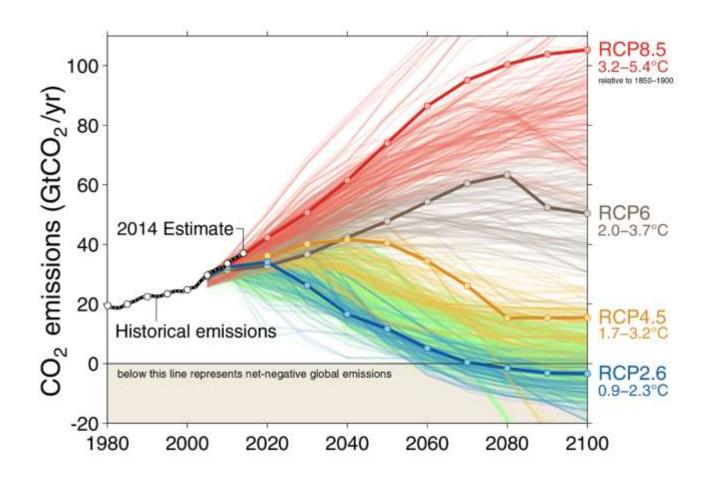




#### **Data**



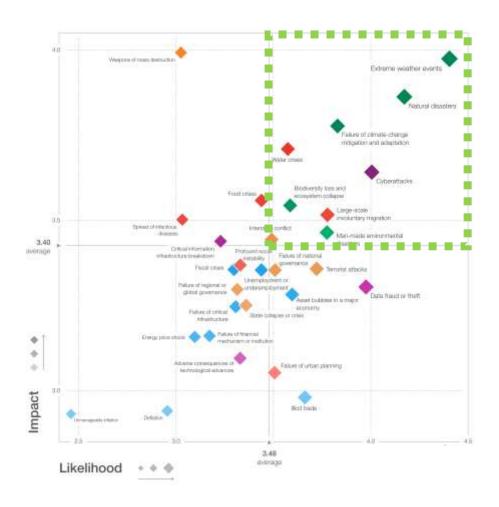




Source: Fuss et al, 2014



# So what does this mean?



World Economic Forum: Global Risks Report 2018



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#### Is unprecedented the new normal?

- The past is not a good indicator of the future
- Direct / indirect / residual risks
- ICNZ: \$234M in insured losses (2017);
- ICNZ: \$72M in May event, \$174M to date (2018)
- What about uninsured?



Wonkblog | Analysis

Houston is experiencing its third '500-year' flood in 3 years. How is that possible?

By Christopher Ingraham Austust 29, 2017 at 7:30 AM



This drone video taken Aug, 27 shows the historic flooding in Houston caused by Hurricane Harvey. (ahmed.gul/Instagram)

Hurricane Harvey has brought "500-year"















Table of 10 strongest continental US landfalling #hurricanes on record as ranked by minimum sea level pressure at landfall. #Michael ranks 3rd with a landfall pressure of 919 hPa.

935	nth 9	Day	Storm Name	Laurater II String of Class S	1 46-11 D ( 1-)	
	0		July 11 Hallie	Landiali Wind (KtS)	Landfall Pressure (mb)	
	9	3	Labor Day	160	892	
969	8	18	Camille	150	900	
018	10	10	Michael	135	919	
005	8	29	Katrina	110	920	
992	8	24	Andrew	145	922	
886	8	20	Indianola	130	925	
919	9	10	Florida Keys	130	927	
928	9	17	Lake Okeechobee	125	929	
926	9	18	Great Miami	125	930	
960	9	10	Donna	125	930	
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Hurricane Michael's slightly lower pressure than Katrina does not necessarily mean that it will be as dangerous or more so than the storm that flooded New Orleans. Katrina killed more than 1,000 people due to infrastructure failures and mismanagement of emergency resources, not because of where it sat on the record charts, according to various news outlets. But more powerful hurricanes can be apt to trigger those sort of failures. Hurricane Maria killed nearly 3,000 Americans in Puerto Rico in 2017 due to infrastructure failures after a landfall pressure of 914 mb. (Maria's Puerto Rican landfall doesn't count toward the continental U.S. pressure record because Puerto Rico, an island and U.S. territory, is not part of the physical, continental U.S.)



#### Infrastructure impacts



National Protection and Programs Directorate National Risk Management Center

INFRASTRUCTURE IMPACT SUMMARY

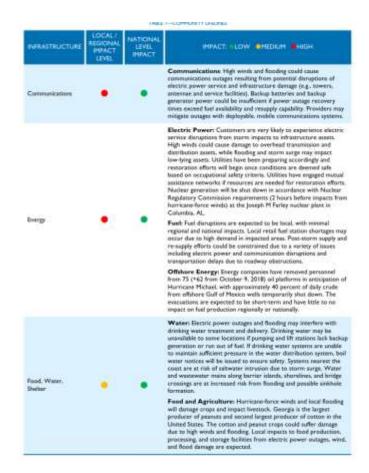
October 12 1918 1481470

#### HURRICANE MICHAEL – INFRASTRUCTURE IMPACT SUMMARY – UPDATE I

#### ASSESSMENT

The Department of Homeland Security (DHS)/National Protection and Programs Directorate (NPPD)/National flisk Management Center (NRMC) assesses medium-to-high regional impacts to infrastructure in Florida, Alabama, Georgia, and South Carolina as a result of heavy rainfall, wind damage, flooding, and storm surge from Hurricane Michael. No national impacts are anticipated.

Communications, power, fuel, water, food, agriculture, ports, road, rail, air, hospitals, dialysis, nursing homes, emergency services, dams, hazardous waste, wastewater.







Follow

#### This makes me sick #Houston



- 10:51 AM 28 Aug 2017
- 8,675 Retweets 14,860 Likes



- Areas of hardship within NZ will be more greatly affected during and after a shock event.
- In a major event, how will society respond? How can we learn from this?



## Tonkin+Taylor











## Many things happening

- Climate Commission
- MfE Working Group, stocktake and options report (2017/18)
- Nat CC risk assessment, as well as local CCRA (eg Auckland)
- LGNZ Sea Level Rise Exposure Survey
- CDEM National Resilience Strategy
- Local Government Risk Agency, 60:40 Review
- MfE Coastal Guidance and DAPP approaches
- National Science Challenges Deep South, Resilience to Natures Challenges
- NSC: Impacts of CC on wastewater and stormwater, upcoming Drought research
- Sea Rise Project (NIWA)
- LINZ / EQC / CDEM etc Resilience data project
- Resilience frameworks such as UNISDR '10 Essentials of Resilience'
- Other: Metadata stds, Lifelines Vulnerability Studies, Infrastructure risk assessments, Loss modelling for insurance etc.





#### **CCATWG Recommendations**

- Action 1: Develop and regularly update a national adaptation action plan
- Action 4: Develop a national methodology and regularly undertake a national climate risk assessment
- Action 7: Review existing legislation and policy to integrate and align climate change adaptation considerations: (eg. LGA, RMA S106, NZCPS, Building Code, NPS')
- Action 12-14: Build capability and capacity in climate change adaptation across sectors – including for risk management

Adapting to Climate Change in New Zealand

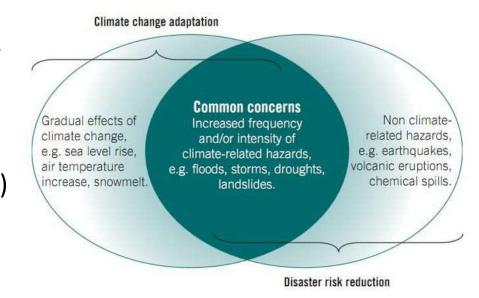


Recommendations from the Climate Change Adaptation Technical Working Group



## A focus on improving:

- Understanding of exposure and risk
- Working across disciplines CCA, DRR, AM, Insurance, Policy etc
- Consistency of approaches eg <u>risk</u> and <u>vulnerability</u> (eg via the NCCRA)
- Consistency of terminology and data

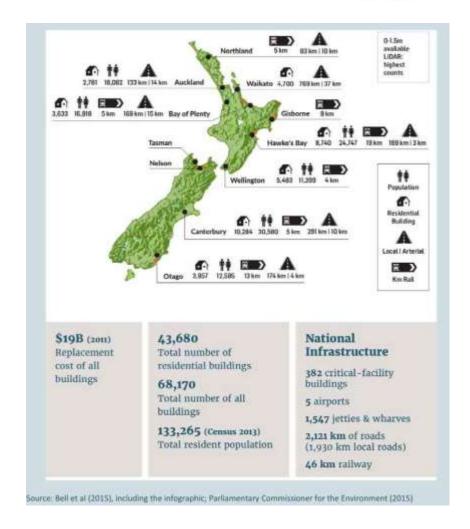


Toward Resilience: A Guide to Disaster Risk Reduction and Climate Change Adaptation (http://www.ecbproject.org/resources/library/341-toward-resilience-a-guide-to-disaster-risk-reduction-and-climate-change-adaptation)





How well do we understand exposure and risk to infrastructure?





#### Business drivers to assess and manage risk

- Slightly different drivers in public sector vs business environment:
- Future regulation eg prodcomm, climate commission etc
- Growing investor pressure leading to increasing need for disclosure of climate risks and divestments
- Competitive advantage for companies addressing environmental issues (ESG)
  - Introducing mandatory climate-related financial disclosures is an important action the Government
    can take to encourage investment that supports the transition to a low-emissions economy. These
    disclosures help overcome information and inertia barriers inhibiting entities from adequately
    addressing climate risk and capitalising on low-emissions opportunities. They can help investors to
    correctly value assets and investment opportunities, and avoid misdirected finance or stranded
    assets.



# **Taskforce on Climate-related Financial Disclosure - TCFD**







BlackRock is trusted to manage more money than any other investment firm\*. Our business is investing on behalf of our clients – from large institutions to parents and grandparents, teachers, nurses, doctors and people from all walks of life who entrust their savings to us.

Larry Fink, chief executive of the world's largest fund manager, BlackRock, which manages more than US\$6 trillion of assets:

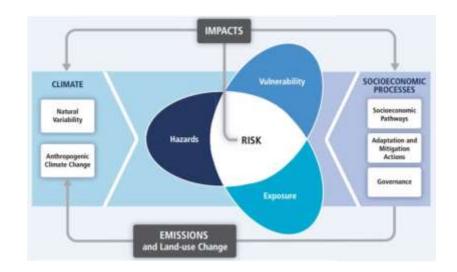
Fink's annual letter to the boards of thousands of companies warned that BlackRock would be exploring climate change in interviews with non-executive directors over the coming year.

He would be looking for "demonstrable fluency" on climate change and, where it was lacking, disinvestment was likely to follow.



#### Impacts on a range of business activities

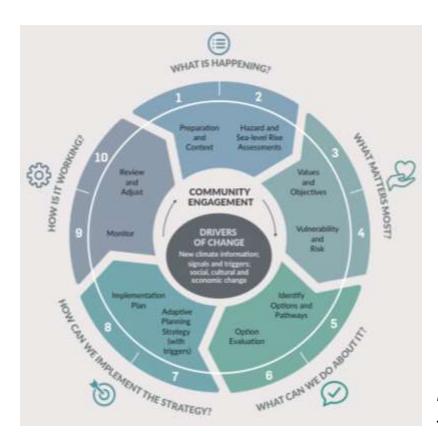
- Physical risks (BAU and during extreme events)
   Eg to infrastructure, operating costs, supply chain risks, business interruption etc
- Impact on insurance
- Impact on markets
- Policy and legal impacts
- Reputational impacts
- Transition risks (eg to low carbon)







#### 1: Overall framework



MfE Coastal Guidance, 2017



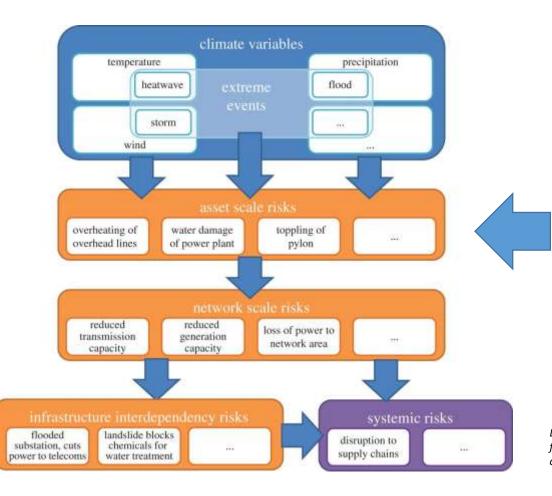
#### 2: Risk assessment process



Source: NCCARF, CoastAdapt



# 2: Risk assessment process



#### **INPUTS - EG:**

- Climate hazard
- Vulnerability of infrastructure
- Consequence of failure (criticality)

Dawson et al, 2018. A systems framework for national assessment of climate risks to infrastructure



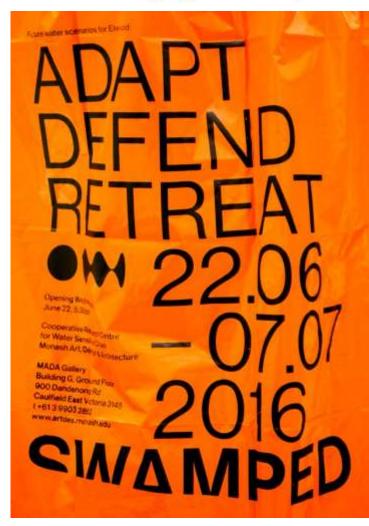
#### 2: Risk assessment notes

- Climate risk varies with time
- Approaches (such as AS5334) encourage an assessment across a range of time horizons
- Assumptions required around RCP scenarios
- This assessment will allow:
  - Timing for commencing adaptation planning, decision-making and development of possible adaptation 'pathways',
  - Setting of triggers and thresholds for transition to agreed pathways,
  - Decision-making around opportunistic investment ahead of time (eg when assets are renewed, or when co-beneficial projects are identified).



# 3: Determine options for addressing risk

- Manage the unavoidable
- Avoid the unmanageable





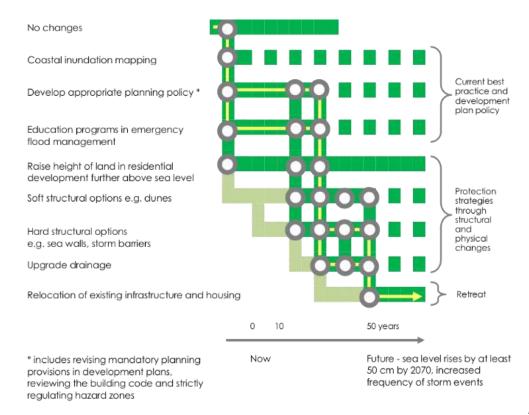
#### 3: Types of actions needed

- No regrets actions that yield benefits even in the absence of climate change.
- Flexible/Reversible actions that can be easily retrofitted or upgraded
- Safe failure
- Safety Margin designing infrastructure to cope with the full extent of likely climate impacts.
- Soft financial, institutional or behavioural tools.
- Reducing decision-making time horizons building cheaper, shorter-lived assets.





#### 3: Pathways

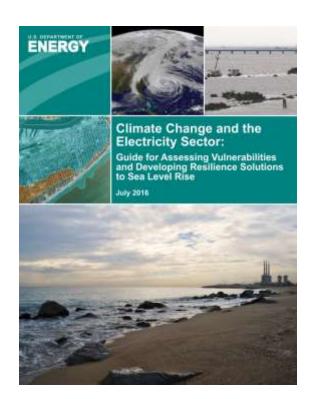


Ref: Eyre Council

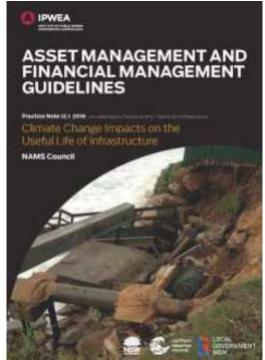




#### **Guidance**











## **SLR** exposure project

- To quantify local government infrastructure which is exposed to SLR scenarios.
  - -0.5 m
  - 1.0 m
  - 1.5 m
  - -3.0 m
- Councils with available LiDAR data covered all four scenarios.
- The national 25 m DEM was used to develop 3.0 m SLR scenario only for councils without LiDAR.
- Partially LiDAR covered councils were sent both.
- NOTE: Exposure does not necessarily imply impact or damage





## **Wastewater & Stormwater Impacts**

#### WASTEWATER

- Increased I&I and overflows in WW systems
- · Assimilation capacity of receiving environments reduced
- Increased strength of influent risking breach of toxicity levels
- Pipes float causing cracking.
- Increased odours at TPs and outfalls
- Performance varies with temperature e.g. oxidation ponds
- Drought and increased instances of very low flows and blockages

#### **STORMWATER**

- Increased flash flooding Roads, Assets, buildings/lifeline
- Slumping and landslides along open storm water systems
- Increased or acute contamination loading- gross pollution, fine pollution, sedimentation
- Reduction in available capacity through less time to drain between events lower level of service









## **Telco impacts (Garnaut review)**

#### **Climatic Variables**

- Increase in extreme daily rainfall
- Increase in intensity of extreme wind
- Increase in frequency and intensity of storms
- Increase in solar radiation
- Increase in variation of wet/dry spells
- Decrease in available moisture
- Increase in electrical storms
- Increase in frequency/intensity of bushfire events

#### Impacts

- Flooding of exchange/roadside manholes and underground pits
- Storm/wind damage to above ground transmission
- Erosion exposing major cables and trunk routes
- Increased saline corrosion of telecommunication broadcasting towers
- Degradation of aerial cabling
- Decline in stability of tower structures and foundations
- Overheating of exchanges and base stations
- Road closures due to flooding inhibiting service and/or restoration efforts
- Exposure of telecommunications infrastructure to bushfire

#### **Implications**

#### IMPLICATIONS CONSIDERED IN DETERMINING MAGNITUDE OF IMPACTS

- Increased capital and operating expenditure to cope with more extreme weather events, infrastructure degradation and fault rates
- Increased capital expenditure due to accelerated obsolescence of materials structures

#### ADDITIONAL INDIRECT IMPLICATIONS

- Higher costs for provision of telecommunications services
- Loss of revenue for companies providing telecommunications services— e.g. telephone, radio, television, internet service providers
- Loss of telephone/radio/internet services causing business interruption and loss of productivity of commercial customers
- Domestic and emergency sarvices communications may be compromised due to service disruptions
- Disruption of communications for public services (e.g. train services)

Garnaut climate change review 2008: Impacts of climate change on Australis's telecommunications network.









# ENHANCING POWER SECTOR RESILIENCE EMERGING PRACTICES TO MANAGE WEATHER AND GEOLOGICAL RISKS

Figure ES.1 Emerging Practices in the Power Sector, by Risk Management Pillar

RISK IDENTIFICATION	RISK REDUCTION	PREPAREDNESS	
Hydro Generation Fuel Risk Data Gathering	Real Time Meteorological Services to Manage RE	Measuring Resilience	
Probabilistic Modelling of	Variability	Review of Supporting Infrastructure External Communications Approaches	
Hazards and Risks	Mandatory Information Transparency		
Medium Range Weather Forecasting	Relocation of Assets above		
	Flood Levels	Live GIS Systems	
	Economic Valuation of	Demand Response	
	Electricity Supply Reliability	Unmanned Vehicles	
	Distribution Circuit Segregation	Virtual Power Plants	
	Micro-grids	Using Artificial Intelligence in Emergency Management Exercises	
FINANCIAL	Local Back up Power Supplies		
PROTECTION	Supplies	RESILIENT RECOVERY	
Weather Risk Hedging		Mutual Aid Agreements	
Catastrophe Bonds		National Inter-Organisation	
Contingent Event Reserve Funds		Communication	
Mariana Mariana		Mobile Telecommunications	
Contingent Credit Financing		Mobile Substations	
Insurance Pools		Back-Up Control Centres	



MAZAKU	IMPACIS				
Meteorological					
Cold spells	Potential ice buildup in cooling water systems, including blockages of cooling systems.  Temporary reduction in power output or temporary shutdown.				
Heatwaves and Extreme Air Temperature	Reduced thermal efficiency and water shortage.  Reduced thermal-generation efficiency through reduced available thermal differential between the input and output temperatures, which decreases the power output of any thermal power plant (ESMAP 2011).  A large volume of water is typically used in a steam-based power station. It is often taken from a reservoir or river and discharged back, although at a higher temperature than at the water intake point. Air and water temperature increase during heatwaves can result in operational constraints or impacts downstream due to regulated limits on the water temperature in the natural environment.  During the 2003 European heatwave, electricity demand soared as the temperature rose and the heatwave lasted. Drought and extreme heat created additional stresses on energy generation and transmission. Reduced river flows and higher water temperatures reduced the cooling efficiency of thermal power plants (conventional and nuclear) and up to six power plants were shut down completely (Létard et al. 2004). During the event, 17 French nuclear reactors had to limit or stop output, resulting in a shortfall of about 8 gigawatts (GW) of nuclear power (Forster and Lilliestam 2010). Since the 1980s, Germany had to reduce nuclear power generation during at least nine summers (Müller, Greis, and Rothstein 2007).  Reduced water availability also tends to occur during heatwaves (with increasing water conflict between sectors).  Thawing permafrost in northern climates can cause fuel transport challenges, such as damage to pipelines and roads.	Storm Surge and Coastal Inundation	Tropical cyclones can severely damage offshore gas supply facilities.  Snow can also block air intakes and require temporary shutdowns.  Widespread destruction, including structural and flood damage to built assets.  Debris blockages of cooling water intakes can result in temporary disruptions. Flooding of pumps susceptible to water damage can result in lengthy outages requiring replacement pumps. Water damage to electrical equipment in particular, including control rooms, can require major refurbishments. Many components in thermal stations are sensitive to water.  Fuel supply lines can be at risk. Many gas and coal supply facilities are located near coastlines. Inundation can damage these facilities (e.g., pipelines, rail and road transport infrastructure, processing plants, and stockpiles) and reduce generation output until supply lines are repaired.  Salt contamination can lead to increased corrosion and reduced component life span.		
		Hydrological			
		Plain and Flash Floods	Flood damage to thermal plants.  The impacts are similar to storm surges, except for low risk of salt contamination (Urban and Mitchell 2011). Floods can also cause erosion and exposure of pipelines particularly close to rivers, leading to damage. Sink holes can occur, which may damage generation supply facilities.		
Tropical Cyclones and Storms	Widespread destruction, including structural and flood damage to built assets.	Climatological			
	Tropical cyclones and storms have the potential to damage thermal power generation facilities through structural damage. While thermal power plants are designed to withstand extreme wind loads (and are cyclone rated in cyclone-prone areas), they can incur damage during the most extreme events.  Tropical cyclones are also associated with heavy rainfall downpour, which can easily lead to localized or widespread flooding of coal stockpiles, equipment, and ancillary infrastructure, including road and rail facilities.  Tropical cyclones generate high winds; in desert or fine-flying debris environments, they can block and damage intake air filters. Wind-driven rain or salt spray can similarly damage air intakes; if they are	Droughts	Water-shortage impacts on thermal generation.  Most thermal-generation facilities (with the exception of gas turbine stations) rely heavily on fresh water for cooling purposes (Urban and Mitchell 2011). In some cases, seawater can be used for some cooling functions, but there is still a need to access a large volume of fresh water for generation. During drought periods, water resources can become extremely scarce; water restrictions, water licensing, and conflict over water use can further exacerbate water supply disruptions and shortages. Closed loop, non-evaporative cooling systems can overcome this, but they are less efficient during high ambient temperature situations.		
	destroyed, housed equipment, such as the engine and generator, can also be damaged.	Sea Level Rise	Although hazardous, sea level rise can be mitigated due to the longer timeframes involved.		



## **Vector**







### KEY CLIMATE CHANGE RISKS TO VECTOR'S NETWORK

- Vector has undertaken an assessment of the risk of different climate parameters to the Auckland electricity and gas network – The Physical Effects of Climate Change report, completed by EY in November 2017 (Ref. 1).
- An analysis of Vector's outage data revealed climate variables, particularly wind, with historically high impacts.
- The graph below shows that as sustained wind speeds on the Vector network exceeded 70km/h there is a significant increase in the duration of outages (blue line), customer minutes lost (grey line) and number of customers affected (orange line).
- The EY model projects that the number of hours with wind in the 70-80km/h range will increase significantly.
- Taking the 75th percentile output (1 in 4 chance) the projected increase in customer minutes lost is expected to increase by 200% by 2030 and almost 400% by 2050.
- The impacts of climate change are felt across the electricity supply chain, as illustrated below.

Average outage duration, customers impacted and total customers lost based on wind speed (2004-16)

#### Key climate change risks on whole electricity system

		Gyps	THE			
	Thornal	Hydro	WestPM	Birmi	Lines	Stations
hi torqueature						
Water temperature						
Water evelability						
Wind spend						
Sing broof	•					
Floods						
Histories						
Drought						
Sepress						

<sup>1.</sup> The results of EY's work, recluding the assumptions and qualifications made in programs the report an set out in The Physical Risks from Clerude Cloride - Report of Festings for Vector Landed stand Revember 2011 ("Report").
The Report has been programd for Vector EY disclaims, all Aubits in relation to any other party also seeks to vely upon the Report or any ot its continues.



## **Vector – Shared approach to reducing risk**

#### EDBs typically have the following investment options to improve resilience:

- Establishing microgrids using distributed and renewable generation;
- Undergrounding or relocating exposed parts of the network;
- Using new fechnology network storage options (becoming increasingly feasible by rapidly falling costs);
- Using new technology options such as aerial bundled conductors and smart poles (enabled by declining costs of sensors and network communication technology);
- Changing the configuration of the network to be more mashed;
- Utilising temporary generation, and
- Increasing vegetation cut zones, removing trees that can fall on lines and limiting third party asset strikes (vegetation management is also under the control of the government, councils, and other infrastructure providers, as well as consumers).

Customers' now have individual options to improve resilience, thanks to new technology and reducing costs, including:

- Mobile on-site generation;
- Permanent on-site generation.
- Renewable generation.
- On-site storage solutions;
- Solar energy and battery solutions:
- Vehicle-fo-Home (V2H) solutions that utilises the energy stored in a EV to supply a home during an emergency; and
- Private on-site asset management (e.g. sewerage systems).

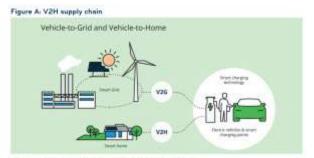


Figure B: Possible load combinations supplied by V2H







## **Closing comments**

- Problems are complex & dynamic we need new ways of working together to manage the significant climate risks we face
- Expect more guidance and consistency in approaches at national and regional levels. Including a joined up approach to DRR and CCA
- Consistent and aligned policy and institutional arrangements
- Risk assessment across all sectors: Communities, infrastructure, natural environments, business and industry, health sectors, international dimensions etc
- Options and pathways which consider defend-adapt-retreat, policy interventions, hard and soft solutions etc
- Engagement and working together to build a common vision and long term view







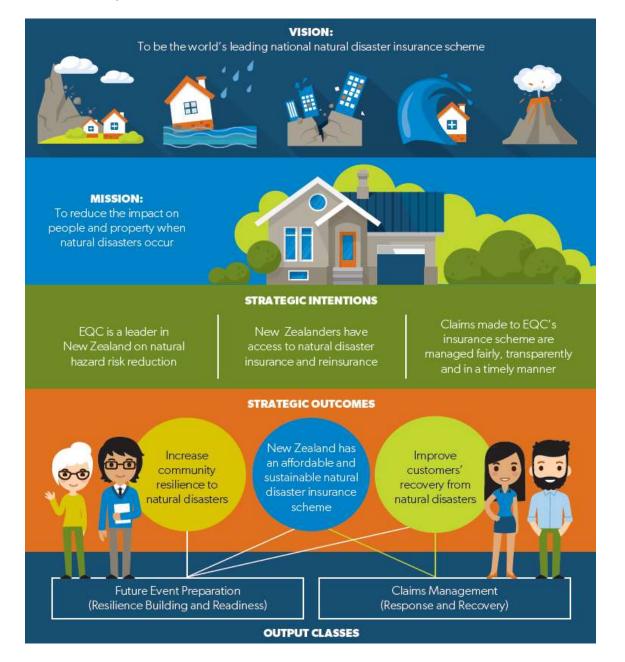
# REDUCING RISK BUILDING RESILIENCE

# **EQC'S RESILIENCE STRATEGY**

DR RICHARD SMITH – MANAGER RESEARCH STRATEGY AND INVESTMENT NATIONAL LIFELINE UTILITIES FORUM 2018



## **EQC'S STRATEGIC CONTEXT**



#### **NEW ZEALAND'S NATURAL DISASTER RESILIENCE CHALLENGES**

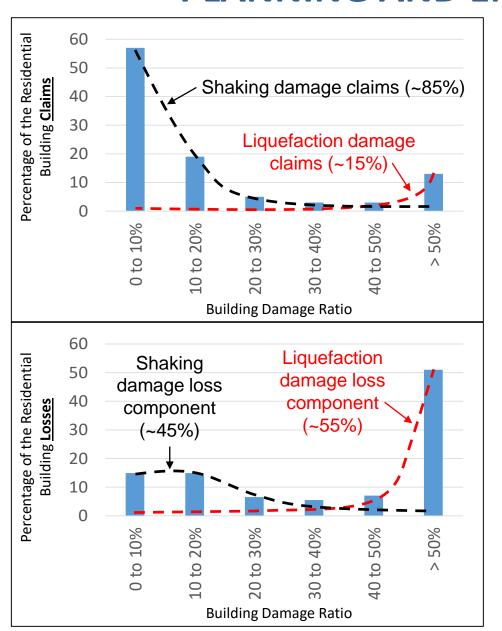


## **EQC'S RESILIENCE GOAL**



Stronger homes, built on better land, served by resilient infrastructure, supported by affordable risk capital.

# WHY IS EQC INTERESTED IN BETTER LAND USE PLANNING AND ENGINEERING?



Large numbers of low value claims due to shaking damage to dwellings, but..

Very high \$\$\$ value of losses due to land damage (55%)

## WHAT WILL SUCCESS LOOK LIKE?

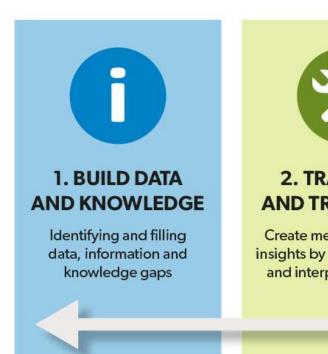


Our vision is that natural hazards resilience is an everyday part of all aspects of decision-making for New Zealand homes, towns, and cities.

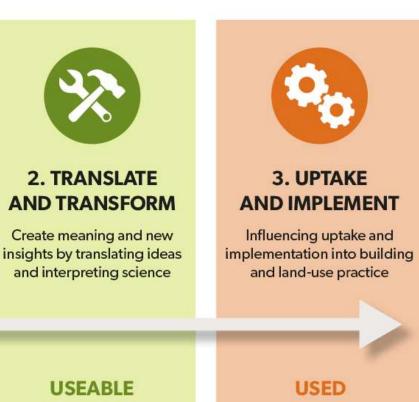
## **OUR GUIDING PRINCIPLES**



## WHAT EQC WILL DO



USEFUL



## PARTNERS FOR ACTION

Data Information Knowledge Insight Decisions Action

## Infrastructure Owners and Operators

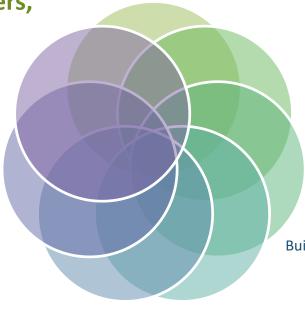
Resilience performance choices

Professionals e.g. Engineers, Architects, Developers

Practice standards and capability Resilience performance choices

## **Insurers/Reinsurers**

National and local risk profiles Risk treatment settings



#### **Local Government**

Resilience performance choices
Implementation of building and land
policy and plans

#### **Central Government**

Building, infrastructure, and land regulatory policy Resilience performance choices Unified leadership across the system

**Public/Homeowners** 

Resilience investment choices

## PRIORITIES OVER THE NEXT THREE YEARS



A RENEWED FOCUS
ON THE STRATEGIC
VALUE OF DATA AND
INFORMATION

#### **Initial priorities:**

- > Geotechnical data in high risk areas
- > Improved sharing of hazard information



COORDINATED AND TARGETED SCIENCE INVESTMENT

#### **Initial priorities:**

- Research on the effects of riskbased insurance coverage
- Improved volcanic and landslide hazard models



ACCELERATING THE SYNTHESIS AND TRANSLATION OF RESEARCH OUTPUTS

#### **Initial priorities:**

 Engineering guidance for seismic improvements of buildings



ENHANCING LOSS
MODELLING/
IMPACT ESTIMATION
PRODUCTS

#### **Initial priorities:**

 Replatforming existing capability and expanding the hazard types that can be modelled



DEVELOPING RECIPROCAL PARTNERSHIPS

#### **Initial priorities:**

- Local government and key regulators
- Guidance and training for engineers and land use planners

## **HOW CAN WE WORK TOGETHER?**

#### **Infrastructure Owners and Operators**

Resilience performance choices



**INFORMATION** 





TRANSLATION OF RESEARCH OUTPUTS



ENHANCING LOSS
MODELLING/
IMPACT ESTIMATION
PRODUCTS



DEVELOPING RECIPROCAL PARTNERSHIPS

NZ Geotech Database

**GeoNet** 

National Hazard Models

Infrastructure engineering research

**Engineering practice** guidance

Economic analysis and modelling to inform infrastructure resilience investment

**Training Sector education** 

Resilience investment advocacy



# **THANK YOU**

